# LIHEAP Performance Data Quality: Verifying the Reliability of Your Data

LIHEAP Webinar hosted by the Office of Community Services (OCS) in the Administration for Families and Children (ACF) presented by APPRISE under contract to OCS

**September 19, 2019** 

Welcome:

Holly Ravesloot (OCS)





### Welcome

#### Purpose of Webinar

• Grantees have asked ... How do I know that my Performance Data is reliable enough to support making changes in my program design or policies? The purpose of this webinar is to help grantees answer that question.

#### Information Furnished

- A comprehensive framework to use for data reliability assessment
- New tools that ...
  - Help you prioritize your review and assessment of data reliability
  - Furnish benchmarks that alert you to data reliability issues
  - Show you how to identify the source(s) of data reliability problems

#### Audience for This Webinar

- LIHEAP Coordinators and program staff who want to use their data for Performance Management
- IT staff who assist with collecting, reviewing, and processing performance data

Presenter(s): Holly Ravesloot

## Background

- OCS has a history of working with grantees to ensure that quality information is furnished to Congress, stakeholders, and the public about LIHEAP.
  - For many years, DEA staff manually reviewed grantee reports and assisted grantees that faced data reliability challenges.
  - More recently, DEA has implemented several steps to help grantees with data reliability, including:
    - Conducting annual training webinars on completing required reports
    - Adding automatic data validations in OLDC to assist grantees with identifying issues prior to report submission
    - Developing data checking procedures and resources
    - Contracting with APPRISE to conduct report reviews and furnish grantees with technical assistance

## Background

- In FFY 2016, Grantees began collecting and reporting new Performance Measures data.
- In 2018, the Performance Management Implementation Work Group (PMWIG) established a <u>Data Reliability Team</u>.
- Data Reliability Team Goals:
  - Provide case study examples of how grantees have examined the reliability of their data.
  - Develop a framework to assist grantees with understanding data reliability.
  - Produce new tools to help grantees assess their data and determine if the data are sufficiently reliable for making programmatic decisions.

## Webinar Overview

#### Structure of The Webinar

- 90 minutes to review:
  - Data Reliability Case Study: Montana
  - Introduction to the Data Reliability Guide
    - o Overview of the Data Reliability Assessment Framework
    - o Setting Priorities for Data Reliability Assessment
    - o Demonstration of the Data Reliability Assessment Tool
- Slides available for download now under "Handouts" in the GoToWebinar Sidebar.
- The webinar is being recorded and will be published on the ACF YouTube channel.

## Webinar Speakers

### **PMIWG Data Reliability Team Members:**

- Jenni Sullivan (PMIWG, Montana)
- Lorraine Portis (PMIWG, Mississippi)
- Casey Killion-Letran (PMIWG, Oklahoma)
- Kinisha Floyd (PMIWG, Tennessee)

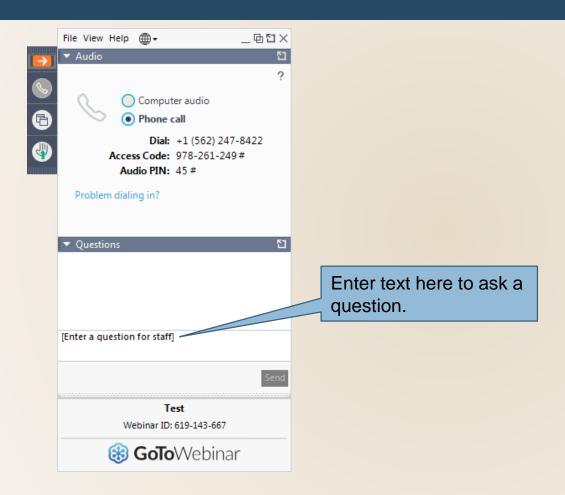
### **APPRISE PMIWG Support Team:**

- Melissa Torgerson (Verve Associates)
- Dan Bausch (APPRISE)
- David Carroll (APPRISE)
- Kevin McGrath (APPRISE)

## Have a Question?

- You are encouraged to ask questions as you have them by typing them into the GoToWebinar "Question" box.
- Submitted questions will be discussed at the end of each part of the Webinar.
- You can also click the "raise your hand" button at the end of each part of the Webinar to be called on to ask a question over the phone.

## **GoToWebinar Question Box**



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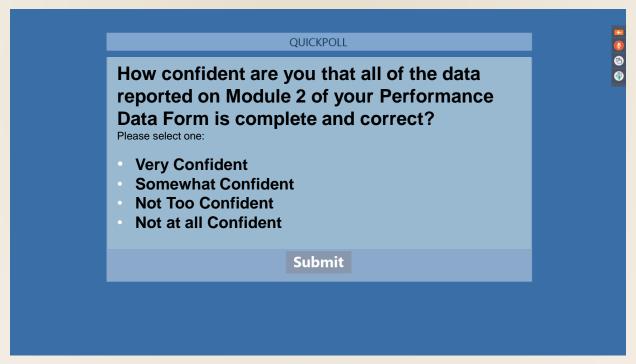
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Presenter(s): Melissa Torgerson

### **Audience Poll Question #1**

 How confident are you that all of the data reported on Module 2 of your LIHEAP Performance Data Form is complete and correct?



## **Audience Poll Question #1**

**Review Audience Poll Responses** 

## Data Reliability Case Study: *Montana*



## Montana's Data Reliability Case Study Background

- For the FY 2016 Performance Measures, Montana collected complete energy burden information to report in Section V for almost 10,000 households.
- Montana successfully collected and reported data for more than 900 propane main heat households.
- Montana had confidence in the Performance Measures results, but identified a result that raised questions about their propane benefit amounts and the data reliability.

## Montana's FY 2016 Performance Measures **Executive Summary**

#### MONTANA FY 2016 LIHEAP

PERFORMANCE MEASURES EXECUTIVE SUMMARY

In FY 2016, Montana furnished LIHEAP bill payment assistance to 17,769 households. They collected energy burden data for 9,781 households (55%)

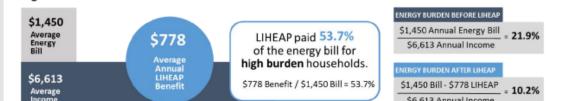
#### Does LIHEAP furnish higher benefits to higher burden households?

Yes. In Montana, the total LIHEAP benefit received by high burden households in FY 2016 was about \$194 (33%) more than the total LIHEAP benefit received by the average recipient household.

#### Does LIHEAP pay a larger share of the home energy bill for high burden households?

Yes. In FY 2016, LIHEAP paid 51.5% of the energy bill for average households in Montana, while LIHEAP paid 53.7% of the energy bill for high burden households.

#### All Households ENERGY BURDEN BEFORE LIHEAP \$1,133 \$1,133 Annual Energy Bill Average LIHEAP paid 51.5% \$584 Energy \$13,897 Annual Income of the energy bill for Average Annual LIHEAP average households. \$13,897 \$584 Benefit / \$1,133 Bill = 51.5% \$1,133 Bill - \$584 LIHEAP Average = 4.0% \$13.897 Annual Income



\$6.613 Annual Income

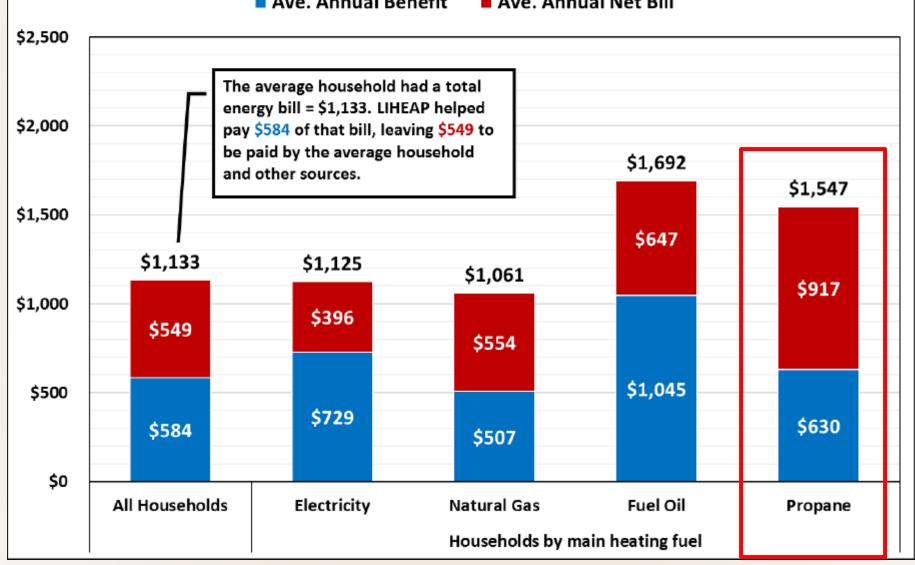
Overall, Montana furnished higher benefits to high burden households and paid a larger share of the home energy bill for high burden households.

**High Burden Households** 

What about results by main heating type?

### Average Households (Section B) Average Energy Bill and LIHEAP Benefits

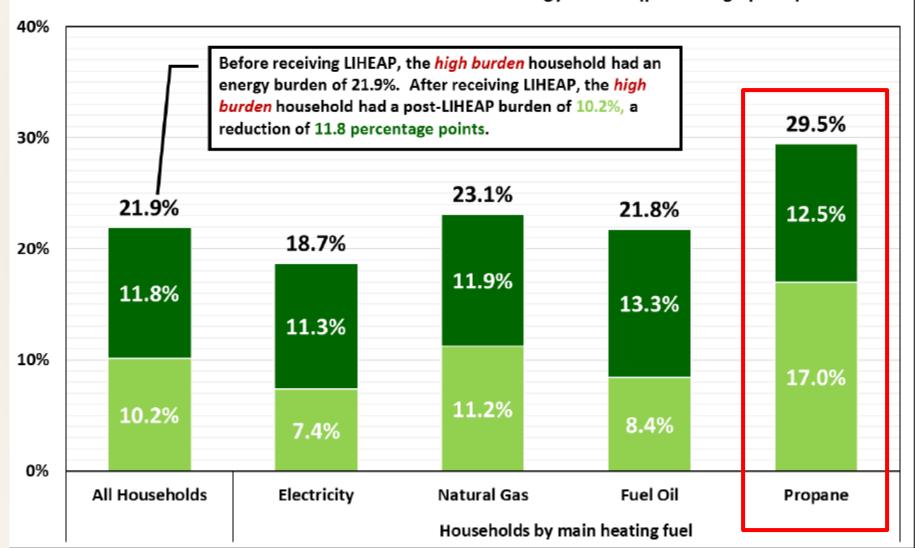
Ave. Annual Benefit Ave. Annual Net Bill



## High Burden Households (Section C) Pre and Post-LIHEAP Energy Burden

Post-LIHEAP Burden

■ Reduction in Energy Burden (percentage point)



## Montana's FY 2016 Performance Measures Results for Propane Households

#### Before LIHEAP assistance...

Propane households had an average energy burden similar to fuel oil households.

#### LIHEAP Assistance:

• The average benefit provided to propane households was significantly lower than the benefit amount provided to fuel oil households.

#### After LIHEAP assistance...

- Propane households had a lower share of the bill paid by LIHEAP than for fuel oil households.
- Propane households had the highest average post-LIHEAP energy burden.
- The differences were more pronounced for the high burden households.

**Conclusion**: The data indicated that propane households did not have an equivalent reduction in energy burden to other fuel groups.

Presenter(s):
Dan Bausch

## Montana's Data Reliability Assessment Questions

To further investigate, Montana worked with APPRISE to address the following questions:

- 1. Was the *propane expenditure data* MT reported correct, or was there a data reliability issue?
- 2. Was the *LIHEAP benefit data* MT reported correct, or was there a processing or reporting error?
- 3. If the reported Performance Data is correct, what data does MT use to determine propane benefit levels, and is that data reliable or is there a data quality issue?

## Montana's Data Reliability Assessment Results

- Was the propane expenditure data MT reported correct, or was there a data reliability issue?
  - Did we collect the <u>annual propane expenditure data</u> from propane vendors? **YES**
  - Did we collect the annual electricity expenditure data for the same propane households?
  - Did we process the data correctly to calculate the average expenditure amounts?
- Was the LIHEAP benefit data MT reported correct, or was there a processing or reporting error?
  - Did we accurately record the benefit amounts each household received?
  - Did we include all benefits the household received during the fiscal year?
  - Did we process the data correctly to calculate the average expenditure amounts?

Presenter(s): Jenni Sullivan

## Montana's Data Reliability Assessment Results

- If the reported Performance Data is correct, what data does MT use to determine propane benefit levels?
  - MT used <u>projected</u> propane prices for the upcoming winter to define propane benefit levels for the subsequent fiscal year.
  - These estimates were furnished by a sample of propane vendors.
  - Is that data reliable? NO
    - o The analysis found that the projected prices were lower than the actual prices during the heating season and were not a reliable approximation for the actual propane bills.

## Montana's Data Reliability Program Improvement

As a result of the Analysis, Montana made the following change to their approach for determining propane benefit levels:

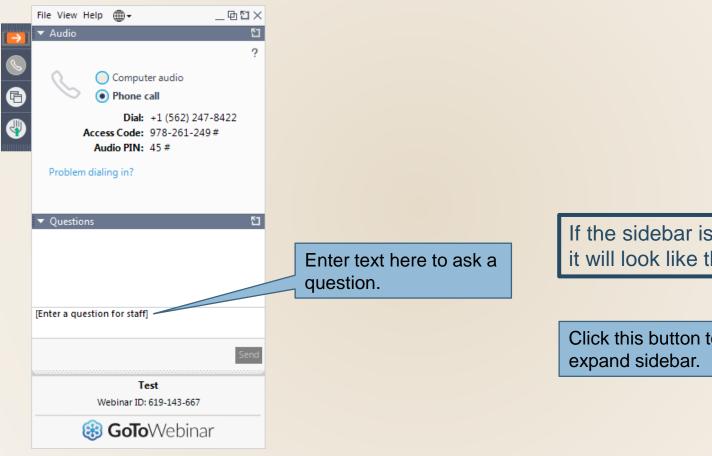
#### Initial Change:

 For FY 2018, Montana used a special process to provide additional supplemental benefits to their propane clients.

#### Long term Change:

- For FY 2019, Montana changed their policy for determining propane benefit amounts in their benefits matrix.
- Montana now uses EIA fuel price data for Rocky Mountain Region, rather than projected future propane fuel prices from a survey of vendors.

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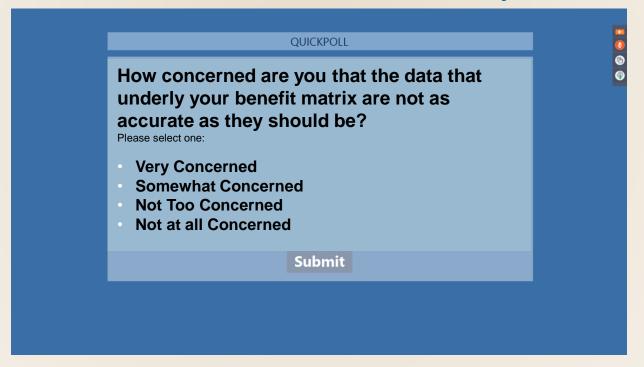
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Presenter(s): Melissa Torgerson

### **Audience Poll #2**

 How concerned are you that the data that underly your benefit matrix are not as accurate as they should be?



## **Audience Poll #2**

**Review Audience Poll Responses** 

# Introduction to the Data Reliability Guide



# Approaching Data Reliability Data Reliability Team Plans

- Original Plan Develop Data Reliability Case Studies
- Updated Plan Develop a Systematic and Comprehensive Approach to Assessment of Data Reliability
- Rationale When stakeholders ask whether the Performance Measure data are adequate to use to make program changes, grantees need to be able to state clearly what they have done to make sure that their data are reliable
- Approach Outline a procedure that shows how to look the entire process of collecting and reporting your data

# Approaching Data Reliability Challenges

- The Team identified multiple challenges with developing an approach:
  - We collect many different data elements. How do we begin to approach verifying the quality of our data with so many different pieces?
    - How do we make sure that each of our many intake agencies are coding the data correctly?
    - We have a lot of different energy vendors with different types of IT systems. How do we make sure they are giving us the right data?
    - We do not have a dedicated IT staff for our program. How can we be sure that they understand what we are requesting?
- We needed a systematic approach and turned to Melissa to help develop one for us...

Presenter(s): Lorraine Portis

### Data Reliability Assessment Framework

 Five key data elements that need to be of good quality to have reliable information on energy burden targeting:

#### 1. Main Heating Fuel

The fuel that the client says they use most to heat their home.

#### 2. Annual Household Income

Gross income for households receiving bill payment assistance.

#### 3. Total LIHEAP Bill Payment Assistance

The total amount of benefits during the target fiscal year.

#### 4. Main Heating Fuel Bill

The total amount billed for main heating fuel for a 12-month period.

#### 5. Electricity Bill

 The total amount billed for electricity for a 12-month period.

### Data Reliability Assessment Framework

- To assist grantees, the Team developed a Data Reliability Assessment Framework.
- The goal is to provide a <u>simple</u>, <u>but comprehensive</u> framework for data quality assessment.
- Four Key Steps in Data Quality Assessment:
  - 1. Defining
  - 2. Collecting
  - 3. Recording
  - 4. Checking

## Data Reliability Framework: Defining

**Defining** – Are we clear about what data should be collected?

- Review the OCS Action Transmittal and Form Instructions
  - The OCS AT furnishes instructions for completing the Performance Data Form.
- Examine your Model Plan and Policy Manual
  - Model Plan provides important specifications about the types and forms of data collected and reported in your state.
  - Policy Manual is likely to contain guidance on key Performance Management data elements like income and main heating fuel.

## Data Reliability Framework: Collecting

**Collecting** – Are we collecting the best possible data for each household?

#### Check your Instrument

 Review your state's data collection instrument(s) to ensure that it employs consistent language, clear question wording and precise questions to obtain the data you need.

#### Information from Different Systems

 If you get information from more then one source, make sure that you are getting the same data from each system.

## Data Reliability Framework: Recording

**Recording** – How are we using our system(s) to enter, track, and retrieve data?

#### Review Staff Training

 Review training protocols for the staff that collects Performance Measures Data to ensure that they are appropriate and comprehensive.

#### Assess your Information Systems

 Review that your data entry system is constructed in a way that reduces errors.

## Data Reliability Framework: Checking

**Checking** – How are we identifying and preventing data errors?

#### Monitoring Procedures

- Ensure that you have systematic procedures for reviewing case records and comparing the information reported by the client to the information that is stored in the information system(s).
- Ensure that you have a feedback system that diagnoses and remediates what appear to be systematic problems.

#### Information Validations

- Set up value range and consistency checks that will identify potential problems with key data elements.
- Ensure that you have a procedure for reviewing the output from those checks that help to both improve the current data and future data collection procedures.

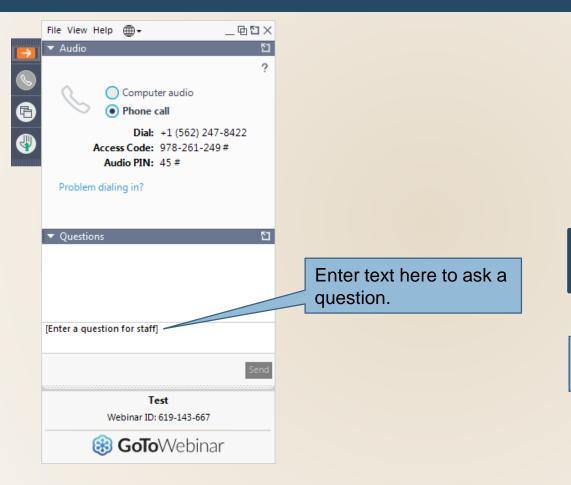
Presenter(s): Melissa Torgerson

### **Energy Burden Data Reliability Guide**

Show Data Reliability Guide

- Data Reliability Guide Overview Page 1
- Data Reliability Guide Assessment Framework Pages 2 and 3

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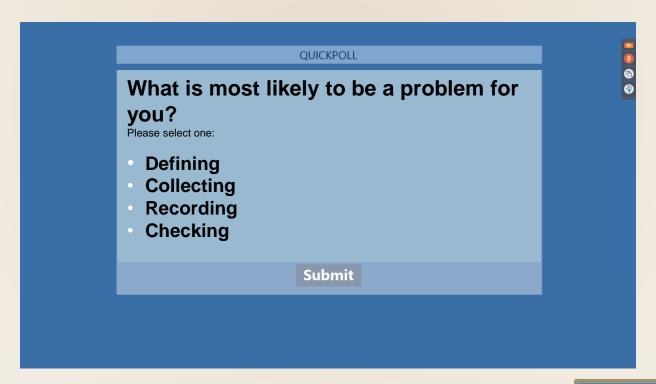
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Presenter(s): Melissa Torgerson

## **Audience Poll Question #3**

What is most likely to be a problem for you?



## **Audience Poll #3**

**Review Audience Poll Responses** 

# Data Reliability Guide: Using the Assessment Tool to Set Priorities



# Data Reliability Assessment Setting Priorities

#### What should I focus on first?

- Which Data Element? Main Heating Fuel? Household Income? Total LIHEAP Bill Payment Amounts? Heating Fuel Expenditures? Electric Expenditures?
- Which Type of Data Reliability Issue? Defining? Collecting? Recording?
   Checking?
- Data Reliability Team Recommendations:
  - Be Comprehensive Do as much as you can, subject to resource availability
  - Prioritize Focus on the data that has had the least attention from your staff

## Data Reliability Assessment APPRISE Recommendations

#### Data Element Priorities

- Grantee Priorities Do what you are most concerned about first!
- APPRISE Recommendations In order … Main Heating Fuel Bill … Electric Bill … Annual Household Income … Main Heating Fuel … LIHEAP Bill Payment Assistance
- Type of Data Reliability Issue / Assessment Tool
  - Overall Assessment Directs the grantee to areas that might have problems.
  - Issue by Issue Approach Guide and Assessment Tool will help to alert to the specific problems that you may have with your data.

Presenter(s): David Carroll

#### **Energy Burden Data Reliability Guide**

Show Data Reliability Guide - Page 4

Data Reliability Guide – Setting Priorities

#### **Data Reliability Assessment Tool**

#### Five Tabs

- Overall Reliability Assessment
- Defining Data Requirements
- Data Collection
- Recording and Processing Data
- Data Checking Routines

#### **Data Reliability Assessment Tool**

#### Show Data Reliability Assessment Tool

- Overall Reliability Assessment
  - Assessment #1 Defining Data Requirements Alerts
  - Assessment #2 Data Collection Alerts
  - Assessment #3 Recording and Processing Data Alerts
  - Assessment #4 Data Checking Routine Alerts

#### **Energy Burden Data Reliability Guide**

#### Show Data Reliability Guide - Page 5

- Recording Overall Reliability Assessment
  - Assessment #1 Defining Data Requirements Alerts
  - Assessment #2 Data Collection Alerts
  - Assessment #3 Recording and Processing Data Alerts
  - Assessment #4 Data Checking Routine Alerts

#### **Energy Burden Data Reliability Guide**

Show Data Reliability Guide - Page 7

- Recording Data Reliability "Action Plan"
  - Defining Data Requirements Actions
  - Data Collection Actions
  - Recording and Processing Data Actions
  - Data Checking Routine Actions

#### Data Reliability Materials – Next Steps

- Energy Burden Data Reliability Guide
  - Format = "Fillable PDF" for "Permanent Record" / Continue
     Development and Post on PMW by 10/15
- Energy Burden Data Reliability Assessment Tool
  - Continue Development and Post on PMW by 10/31
- Restoration and Prevention Materials
  - Develop and Post on PMW by 12/31

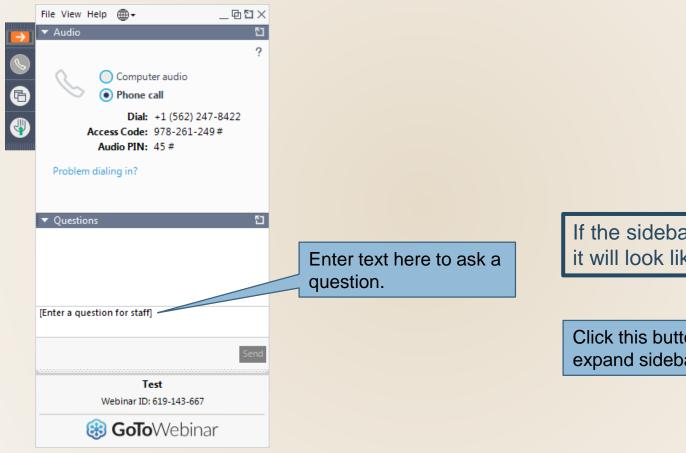
# Data Reliability Materials – Training

- Data Reliability Materials PMIWG Testing
  - Will work with PMIWG Team to test procedures
- Data Reliability Materials Beta Testing
  - Looking for Volunteers to participate in Beta Test
- Development of Tutorial
  - Will develop Tutorial to demonstrate step by step how to use materials

## Data Reliability Assessment Lessons from the Field

- Tennessee Data Reliability Assessment for Refunds and Program Invoices
  - Purpose Like many other states, Tennessee worked with the NEADA team to review program operations procedures and to use data to assess whether the program was meeting requirements.
  - Experiences Worked closely with Melissa and learned the value of conducting this systematic review.
- Comments on Data Reliability Guide
  - Assessment Framework Like the systematic approach to Assessing Performance Data Reliability
  - Assessment Tool Plan to Use to Verify Our Data

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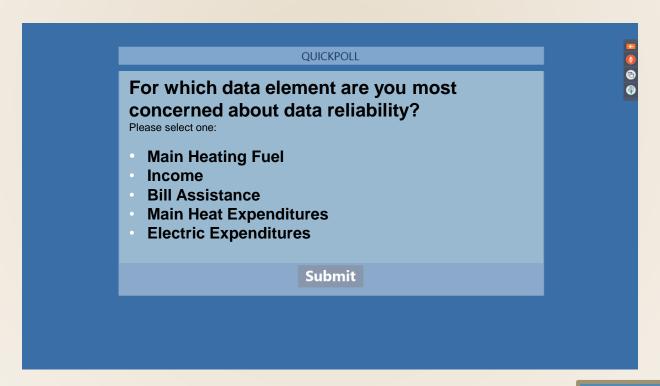
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Presenter(s): Melissa Torgerson

#### **Audience Poll Question #4**

 For which data element are you most concerned about data reliability?

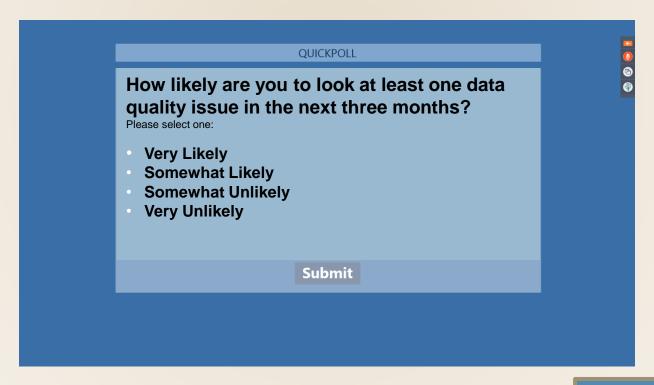


# **Audience Poll #4**

**Review Audience Poll Responses** 

#### **Audience Poll Question #5**

 How likely are you to look at least one data quality issue in the next three months?



# **Audience Poll #5**

**Review Audience Poll Responses** 

#### **Contact Information**

#### PMIWG Data Reliability Team

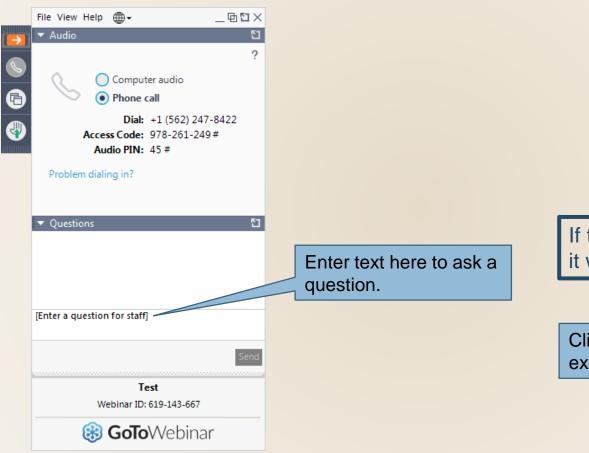
- Peter Edelman, <u>Peter-Edelman@acf.hhs.gov</u>, 202-401-5292
- Jenni Sullivan, <u>Jenni.Sullivan@ngc.com</u>, 406-443-8693
- Lorraine Portis, <u>Lorraine.Portis@mdhs.ms.gov</u>, 601-359-4768
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- David Carroll, <u>David-carroll@appriseinc.org</u>; 609-252-8010

Presenter(s): Melissa Torgerson Thank you for attending!

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